The City Council may act on items listed on this agenda, or by consensus give direction for future action. The Council may also add and take action on other items not listed on this agenda.

Location: Bonney Lake Justice & Municipal Center, 9002 Main Street East, Bonney Lake, Washington.

I. Call to Order: Mayor Neil Johnson

II. Roll Call:
Elected Officials: Mayor Neil Johnson, Jr., Deputy Mayor Dan Swatman, Councilmember Mark Hamilton, Councilmember Donn Lewis, Councilmember Randy McKibbin, Councilmember Katrina Minton-Davis, Councilmember James Rackley, and Councilmember Tom Watson.

III. Agenda Items:
A. Council Open Discussion.


D. Presentation: 3rd Quarter Budget Update. Review/Discussion of Mid-Biennial Budget Amendment Schedule and Issues.

E. Discussion: Marijuana Business Applications. (No advance materials provided)

IV. Executive Session: Pursuant to RCW 42.30.110(b), the City Council may hold an executive session. The topic(s) and the session duration will be announced prior to the executive session.

V. Adjournment

For citizens with disabilities requesting translators or adaptive equipment for listening or other communication purposes, the City requests notification as soon as possible of the type of service or equipment needed.
CALL TO ORDER – Mayor Neil Johnson, Jr. called the Workshop to order at 5:30 p.m.

ROLL CALL:
Administrative Services Director/City Clerk Harwood Edvalson called the roll. Elected officials: attending were Mayor Neil Johnson, Jr., Deputy Mayor Dan Swatman, Councilmember Mark Hamilton, Councilmember Donn Lewis, Councilmember Randy McKibbin, Councilmember Katrina Minton-Davis, Councilmember James Rackley, and Councilmember Tom Watson.

Staff members in attendance were City Administrator Don Morrison, Chief Financial Officer Al Juarez, Assistant Public Works Director Charlie Simpson, Community Development Director John Vodopich, Chief of Police Dana Powers, City Attorney Kathleen Haggard, Administrative Services Director/City Clerk Harwood Edvalson, and Administrative Specialist II Renee Cameron.

AGENDA ITEMS:

A. Council Open Discussion

Posting Board at Allan Yorke Park: Councilmember Watson said Council received a letter last week which requested that the City provide a community posting board for lost animals/items at the park. Councilmember McKibbin said there is already a community board at the park and suggested the City could also place a small posting board at the Viking Dog Park.

Fennel Creek Trail Parking: Councilmember Watson asked about a letter Council received regarding parking at the new Fennel Creek Trail head. Mayor Johnson said he is getting information from staff and though there were no plans for parking, should the City choose to put asphalt there for parking then it can become part of the project. Mayor Johnson said he will get more information for the Council and for the individual seeking the information.

Chip Seal Issue: Councilmember Watson asked if the Mayor heard back from Public Works regarding the chip seal project and the concerns presented by a citizen at the September 24th Council meeting. Mayor Johnson said he is awaiting results from the Public Works Director as to whether further work needs to be considered.

Senator Pam Roach meeting: Councilmember Watson said councilmembers attended the meeting with Senator Pam Roach on September 25th regarding fishing on Lake Tapps.
Development on 186th St E: Councilmember Watson asked about whether the Community Development Committee (CDC) will be discussing the development of 186th St E. Councilmember McKibbin said it is scheduled to go through the CDC process and Council will be kept up to date through the CDC.

Angeline Road: Mayor Johnson said he sent Council the results from the Public Safety Committee regarding the improvements along Angeline Road.

B. **Review of Council Minutes:** September 17, 2013 Workshop Minutes, and September 24, 2013 Meeting Minutes.

The minutes were forwarded to the October 8, 2013 Meeting for action, with no corrections.


Councilmember Watson said he would have liked to have received more information on the elevation issue for the proposed Utility Latecomer Agreement (ULA) for sewer development in Eastown. He asked about concerns he had with the Morris property and a possible alignment on their property. Councilmember Rackley asked for clarification of the property owners who claimed they already paid a sewer fee to the County. Deputy Mayor Swatman asked for an update to the proposed development agreement. Mayor Johnson said two options are being considered; a straight forward development agreement, or combining the development agreement with the ULA. Deputy Mayor Swatman said City staff need to talk with the owners of the Swift property to determine if they want to be a part of the ULA, or if they choose to be left out. City Attorney Haggard said the City cannot allow a property to connect to the sewer without it paying into the ULA, unless they wanted to build their own system. Councilmember Hamilton said if a property owner has already paid a sewer assessment, he feels the City should give that property owner options to connect to the City’s system. Mayor Johnson said Public Works Director Grigsby is working on gathering all of the information for all the affected properties and will provide an update to Council once the information is complete. Councilmember Watson asked how many affected property owners spoke for or against the connection. He said he is concerned with the City investing money and believes it should be the developer’s investment. Mayor Johnson said this project is for the City’s infrastructure and it has to be fair, and that Council needs to think of the big picture of the City’s needs. Councilmember Minton-Davis said she thinks a resolution needs to be made with the Swift property owners before the City takes further action. Deputy Mayor Swatman said the ULA provides the best benefit for the City. He agreed with Councilmember Minton-Davis that the Swift property owner’s intentions should be documented. Councilmember Watson asked if there would be an established timeframe from the developer. Community Development Director Vodopich said the developer has had two pre-application meetings with the City. Developer Kelly Kahne was invited to speak. He said their timeframe is dependent on the City obtaining the easement and that the Landmark Apartment group would be ready to move forward with the permit process at the beginning of the year.
City Attorney Haggard advised that the Swifts paid over $50,000 in 1992 for County assessments and a determination needs to be made as to whether those assessments can be rolled into the City’s fees. However, she noted, the Swifts have not paid any sewer connection fees to the City. Councilmember Watson asked whether City staff have spoken with the Chan family about their property. Mayor Johnson said staff must talk with the Chans, and get an answer from the Swifts if they wish to be included in the ULA. Deputy Mayor Swatman said the Morris’ concern is how the sewer development will affect their property. Councilmember Lewis said it is important to know exactly what the City is considering, especially regarding elevation of the sewer lines on the property. Councilmember Watson asked about the possibility of the development agreement seeking reimbursement should the developer not proceed. Mayor Johnson said staff will get answers to all of the questions and bring this issue back to Council for further discussion.

D. **Discussion:** AB13-123 – MOU and Use Agreement for Old Senior Center Van.

Administrative Services Director/City Clerk Edvalson advised the Council that the Old Senior Center Van was originally scheduled for surplus disposal to offset costs for its early replacement. He said a private citizen has offered to donate the estimated surplus value of the van to the City to allow for its continued use in support of the Senior Center and the Bonney Lake/Lake Tapps Senior Citizens have offered to fund the operational and maintenance costs of the Old Senior Center Van. He advised that to clarify expectations, a proposed Memorandum of Understanding (MOU) has been developed and is being presented to the Council to determine their support. He said that the Senior Advisory Board has previously reviewed the MOU and has indicated preliminary support for the terms as currently proposed. Director Edvalson stated that no additional expense for retaining the Old Senior Center Van is anticipated for its use as a back up to the New Senior Van. Any additional uses by the City will incur additional operating costs which are currently not budgeted.

Councilmember Watson asked if the seniors would be able to afford any necessary maintenance. Director Edvalson advised that the MOU obligates the City to abide by the MOU for a period of three years, unless the seniors choose not to continue maintenance on the van then the Use Agreement would cease. He added the City can cover the van’s liability insurance at $100 per year, which is not a feasible option for the seniors to be able to insure. Councilmembers McKibbin and Watson stated concerns about why the City needs to keep an additional van in its fleet. Councilmember Lewis said he believes with the lack of the transportation within the City that the van will provide the seniors more flexibility and options. Councilmember Minton-Davis said that she was hesitant to agree to the City keeping the van, however, with the MOU stating that it will be utilized only within certain zip codes that she will support it. This item was forwarded to the October 8, 2013 Council meeting for action.

III. **EXECUTIVE SESSION:** None.
IV.  ADJOURNMENT:

At 6:27 p.m., Councilmember Rackley moved to adjourn the Council Workshop. Councilmember Lewis seconded the motion.

Motion to adjourn approved 7 – 0.

Harwood Edvalson, MMC
City Clerk

Neil Johnson, Jr.
Mayor

Items presented to Council for the October 1, 2013 City Council Workshop: None

Note: Unless otherwise indicated, all documents submitted at City Council meetings and workshops are on file with the City Clerk. For detailed information on agenda items, please view the corresponding Agenda Packets, which are posted on the city website and on file with the City Clerk.
I. CALL TO ORDER – Mayor Neil Johnson, Jr. called the meeting to order at 6:59 p.m.

A. Flag Salute: Mayor Johnson led the audience in the Pledge of Allegiance.

B. Roll Call: Administrative Services Director/City Clerk Harwood Edvalson called the roll. In addition to Mayor Johnson, elected officials attending were Deputy Mayor Dan Swatman, Councilmember Mark Hamilton, Councilmember Donn Lewis, Councilmember Randy McKibbin, Councilmember Katrina Minton-Davis, Councilmember Jim Rackley, and Councilmember Tom Watson.

Staff members in attendance were City Administrator Don Morrison, Public Works Director Dan Grigsby, Community Development Director John Vodopich, Chief Financial Officer Al Juarez, Police Chief Dana Powers, Administrative Services Director/City Clerk Harwood Edvalson, City Attorney Kathleen Haggard, and Records & Information Specialist Susan Haigh.

C. Announcements, Appointments and Presentations:

1. Announcements: None.

2. Appointments: None.

3. Presentations:


      Mayor Johnson read the proclamation aloud and encouraged citizens to stand against domestic violence in the community. Joe O’Neil, Executive Director for Exodus Housing, thanked the Council for their support and spoke about Exodus Housing’s mission to serve families suffering from domestic violence by finding and keeping housing. He invited all to participate in their upcoming fundraising event on October 26, 2013, “Take the Plunge Against Domestic Violence”, at Lake Tapps, with registration starting at 10:00 a.m.


      Mayor Johnson read the proclamation aloud, explaining that Governor Jay Inslee proclaimed October as Urban & Community Forestry Month for the State of Washington. He urged residents to plant a tree in observance of this event.


      Mayor Johnson read the proclamation aloud, which is in conjunction with a National recognition. He noted that many current Councilmembers served as Planning Commissioners previously. He thanked the current Planning
Commission and staff in the Community Development Department for their hard work.

Councilmember Rackley noted that October is also Breast Cancer Awareness Month in the U.S.

D. **Agenda Modifications:** None.

**II. PUBLIC HEARINGS, CITIZEN COMMENTS & CORRESPONDENCE:**

A. **Public Hearings:** None.

B. **Citizen Comments:** None.

C. **Correspondence:** None.

**III. COUNCIL COMMITTEE REPORTS**

A. **Finance Committee:** Deputy Mayor Swatman said the committee met at 5:30 p.m. earlier in the evening and forwarded motions to accept two projects as complete to a future meeting; reviewed and recommended approval for a request for out-of-state travel for the Office of Information Services Manager; forwarded a proposed public hearing for the ad valorem property tax levy; and reviewed their meeting notes.

B. **Community Development Committee / Economic Development Focus Group:** Councilmember Watson said the Economic Development Focus Group (EDFG) met on October 1, 2013. The Group heard a presentation from City of Auburn Economic Development Manager Doug Lein on how cities can promote economic development.

C. **Public Safety Committee:** Councilmember Hamilton said the committee met on October 7, 2013 and forwarded one item to the current agenda for approval. He said the City Prosecutor presented a proposed ordinance related to domestic violence for future discussion. The Committee discussed options to install flashing pedestrian crosswalk signals near schools and parks. The Committee also discussed issues with current jail services with the Municipal Court Judge, Chief of Police, and City Prosecutor. He said the Committee plans to investigate alternatives for jail services, including, for example, operating Bonney Lake jail services in the closed jail building in Buckley.

D. **Other Reports:**

**Community Updates:** Councilmember Watson said he, Special Events Coordinator David Wells, and Community Services Officer Steve Flaherty attended the Communities for Families (CFF) meeting in Sumner on October 3, 2013. The group heard a presentation from the Tacoma Area Literacy Council, who is trying to spread the word about their services in the Sumner and Bonney Lake area. They discussed the upcoming fundraising event for Exodus Housing, and a successful fundraising drive to help a family in need purchase a new washer and dryer.

**IV. CONSENT AGENDA:**

A. **Approval of Minutes:** September 17, 2013 Workshop and September 24, 2013 Meeting.
B. Approval of Accounts Payable and Utility Refund Checks/Vouchers: Accounts Payable checks/vouchers #67071-67091 (including wire transfer #’s 9162013, and 20130916) in the amount of $296,471.17.
Accounts Payable checks/vouchers #67092-67106 in the amount of $15,517.24 for Accounts Receivable deposit refunds.
Accounts Payable checks/vouchers #67107-67122 in the amount of $1,139.01 for utility refunds.
Accounts Payable wire transfer #2013091701 for P-Card payments in the amount of $44,849.03.
Accounts Payable checks/vouchers #67123-67151 in the amount of $81,167.75.
Accounts Payable checks/vouchers #67152-67173 in the amount of $2,759.91 for utility refunds.

C. Approval of Payroll: Payroll for September 16-30th 2013 for checks #31351-31384 including Direct Deposits and Electronic Transfers is $ 711,157.89


Councilmember Rackley moved to approve the Consent Agenda. Councilmember Lewis seconded the motion.

Consent Agenda approved 7 – 0.

V. FINANCE COMMITTEE ISSUES: None.

VI. COMMUNITY DEVELOPMENT ISSUES: None.

VII. PUBLIC SAFETY COMMITTEE ISSUES:


Councilmember Rackley moved to approve Resolution 2334. Councilmember Watson seconded the motion.

Resolution 2334 approved 7 – 0.

VIII. FULL COUNCIL ISSUES:

A. AB13-124 – Resolution 2335 – A Resolution Of The City Council Of The City Of Bonney Lake, Pierce County, Washington, Authorizing The Mayor To Sign A
Memorandum Of Understanding With The Bonney Lake/Lake Tapps Seniors For The Continuing Use Of The Old Senior Van.

**Deputy Mayor Swatman moved to approve Resolution 2335. Councilmember Watson seconded the motion.**

**Dennis Lynch, 20608 131st St Ct E, Bonney Lake, spoke as the President of the Senior Center Advisory Board and thanked Council for their willingness to negotiate and help them keep the use of the van. He said in the past the Senior Center has borrowed a van from East Pierce Fire & Rescue, but it does not accommodate wheelchairs or have as many seats with seatbelts as the old van.**

Councilmember Rackley suggested that the City give the van to the Senior Board rather than making them pay for it. Mayor Johnson said that a donation for the van is coming from a private party, not the Senior Board.

Councilmember Watson said he thinks the proposed agreement is equitable and good for both the City and the seniors. Administrative Services Director/City Clerk Edvalson confirmed that the Senior Board signed the agreement earlier in the day. Councilmember Lewis noted that the City no longer has transit bus services, and this agreement will provide backup when the regular van is not available and extra services.

**Resolution 2335 approved 7 – 0.**

**Sherry Creson, 12606 216th Ave Ct E, Bonney Lake, Vice President of the Senior Center Advisory Board, expressed her thanks to the Mayor and City Council for negotiating the retention of the old van. She and her husband, Russ Bartels, presented the City with a check for $4,600. Mayor Johnson thanked her for her generous donation.**

**IX. EXECUTIVE SESSION:**

Pursuant to RCW 42.30.110(1)(b), the Council adjourned to an Executive Session at 7:31 p.m. for 10 minutes to discuss property acquisition. The Executive Session was extended for 5 minutes at 7:40 p.m. The Council returned to Chambers at 7:44 p.m. No action was taken.

**X. ADJOURNMENT:**

At 7:45 p.m., Councilmember Watson moved to adjourn the Council Meeting. Councilmember Rackley seconded the motion.

**Motion to adjourn approved 7 – 0.**

Harwood Edvalson, MMC City Clerk

Neil Johnson, Jr. Mayor

Items presented to Council at the October 8, 2013 Meeting: None.

Note: Unless otherwise indicated, all documents submitted at City Council meetings and workshops are on file with the City Clerk. For detailed information on agenda items, please view the corresponding Agenda Packets, which are posted on the city website and on file with the City Clerk.
City of Bonney Lake, Washington

City Council Agenda Bill (AB)

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<th>Department/Staff Contact:</th>
<th>Meeting/Workshop Date:</th>
<th>Agenda Bill Number:</th>
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<tr>
<td>Community Development / Jason Sullivan - Senior Planner</td>
<td>15 October 2013</td>
<td>AB13-103</td>
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**Agenda Subject:** Comprehensive Plan Periodic Update - Scope of Work and Public Participation Plan

**Full Title/Motion:** A Resolution Of The City Council Of The City Of Bonney Lake, Pierce County, Washington Initiating The Periodic Update Of The Bonney Lake Comprehensive Plan And Adopting The Scope Of Work And Public Participation Plan For The Periodic Update.

**Administrative Recommendation:**

**Background Summary:** The City of Bonney Lake is required to review and, if needed, update its comprehensive plan and development regulations to ensure compliance with the Washington State Growth Management Act (GMA), Chapter 36.70A RCW, by June 30, 2015 pursuant to RCW 36.70A.130. The GMA does not exempt any portion of the City’s comprehensive plan or development regulation from being subject to review and evaluation as part of the required period update.

In order to commence with this required periodic update, City staff prepared Resolution 2320 to officially initiate the review process and to adopt the 2015 Comprehensive Plan Periodic Update Scope of Work and Public Participation Plan. This document identifies the work that will be completed as part of the periodic update and establishes the public participation plan to ensure early and continuous public participation during the update process as required by RCW 36.70A.140.

**Attachments:** Resolution 2320, Scope of Work and Public Participation Plan Document, and Planning Commission Recommendation Memo

**BUDGET INFORMATION**

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**Budget Explanation:**

**COMMITTEE, BOARD & COMMISSION REVIEW**

**Council Committee Review:**

- **Approvals:**
  - Date:
  - Chair/Councilmember
  - Councilmember
  - Councilmember

- **Consent Agenda:** Yes ☐ No ☐

**Commission/Board Review:** Planning Commission

**Hearing Examiner Review:**

**COUNCIL ACTION**

- Workshop Date(s):
- Meeting Date(s):
- Public Hearing Date(s):
- Tabled to Date:

**APPROVALS**

- **Director:** JPV
- **Mayor:**
- **Date Reviewed by City Attorney:** (if applicable):
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RESOLUTION NO. 2320

A RESOLUTION OF THE CITY OF BONNEY LAKE, PIERCE COUNTY, WASHINGTON INITIATING THE PERIODIC UPDATE OF THE BONNEY LAKE COMPREHENSIVE PLAN AND ADOPTING THE SCOPE OF WORK AND PUBLIC PARTICIPATION PLAN FOR THE PERIODIC UPDATE.

WHEREAS, RCW 36.70A.130(4) requires the City of Bonney Lake to review and revises, if needed, its Comprehensive Plan and development regulations by June 30, 2015 to ensure compliance with the Growth Management Act (GMA) – Chapter 36.70A RCW; and

WHEREAS, RCW 36.70A.140 requires that each jurisdiction establish a public participation plan providing for early, broad, and continuous public participation during the periodic update process; and

WHEREAS, the Scope of Work identifies proposed changes to the existing Comprehensive Plan and provides a strategy for accomplishing the periodic update of the Comprehensive Plan;

WHEREAS, notice of the public hearing was given to the public in accordance with law and a public hearing was held by the Planning Commission on September 18, 2013, and all persons wishing to be heard were heard; and

WHEREAS, the Bonney Lake Planning Commission has reviewed the Scope of Work and Public Participation Plan and recommended that the document be adopted by the City Council; and

NOW, THEREFORE, BE IT RESOLVED the City Council of the City of Bonney Lake adopts the Scope of Work and Public Participation Plan (Attachment A) as the work plan for the required periodic update of the Bonney Lake Comprehensive Plan to be completed no later than June 30, 2015.

BE IT FURTHER RESOLVED, that the City staff is directed to complete Phase 2 of the Scope of Work – the Consistency Review and prepare a report identifying all mandatory changes to the City’s comprehensive plan that are required to ensure compliance with the Growth Management Act, Vision 2040, and the County-wide Planning Policies.

PASSED by the City Council and approved by the Mayor this _____ day of ______, 2013.

___________________________
Neil Johnson, Mayor

ATTEST:

______________________________
Harwood T. Edvalson, MMC, City Clerk

APPROVED AS TO FORM:

_______________________
Kathleen Haggard, City Attorney
BONNEY LAKE 2035
2015 Comprehensive Plan Periodic Update
*S*COPE OF WORK AND PUBLIC PARTICIPATION PLAN

Jason Sullivan
Senior Planner
Community Development Department
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1.0 INTRODUCTION

Bonney Lake’s Comprehensive Plan is the City’s official statement concerning its vision for future growth and development. It identifies goals, policies, and strategies for maintaining the health, welfare, and quality of life of Bonney Lake’s residents. The Comprehensive Plan is comprised of numerous individual elements addressing land use, neighborhoods, housing, transportation, cultural resources, parks, utilities, capital facilities, and the environment.

The City of Bonney Lake is required to review and, if needed, update its comprehensive plan and development regulations to ensure compliance with the Washington State Growth Management Act (GMA), Chapter 36.70A RCW, by June 30, 2015 pursuant to RCW 36.70A.130. This periodic review and update of the City’s comprehensive plan and development regulations is necessary to ensure that the City’s comprehensive plan and development regulations reflect current laws, local needs and goals, and new data.

The need for the periodic update is also driven by the expected population and employment growth in the Puget Sound region which is expected to reach nearly five million people and three million job by 2040.

Regional Historic and Forecast Growth

King County is expected to receive the largest share of the forecast growth; however, if trends over the last 30 years continue to hold, an increasing share of the growth is likely to be absorbed by cities in Kitsap, Pierce and Snohomish counties.
The City’s population is currently expected to increase by 27% by 2035 adding another 5,000 people to the City. However, if all of the Potential Annexation Areas are added to the Bonney Lake Urban Growth Area (BLUGA) and annexed into the City, the population of City of Bonney Lake would more than double by 2035 possible placing considerable demands on the City’s existing infrastructure, natural resources, and land supply.

**Bonney Lake Historic and Forecast Growth**

The comprehensive plan is needed to guide the expected community growth in a manner that protects environmental resources, enhances the quality of life of the City’s residents, promotes vibrant commercial districts, and protects existing residential neighborhoods.

**1.1 BACKGROUND**

In 1990, the state of Washington passed legislation commonly referred to as the “Growth Management Act (GMA) which was codified as Chapter 36.70A RCW.” The legislature in adopting the GMA found that “uncoordinated and unplanned growth, together with a lack of common goals expressing the public’s interest in the conservation and the wise use of our lands, pose a threat to the environment, sustainable economic development, and the health, safety, and high quality of life enjoyed by residents of this state.”

The GMA establishes fourteen goals to guide the development and adoption of local land use plans and development regulation. These goals include: encouraging urban growth, reducing sprawl, promoting efficient transportation, ensuring availability of affordable housing and promoting a variety of housing types and residential densities, encouraging economic development, protecting property rights, processing permits in a timely and predictable manner, maintaining natural resource industries, retaining open space and recreation opportunities, protecting the environment, ensuring public participation and coordination between adjacent jurisdictions, providing adequate public facilities and services, preserving sites of historical and
archaeological significance, and achieving the goals and policies of the Shoreline Management Act set forth in RCW 90.58.020. While all the goals of the Growth Management Act should be pursued in local Comprehensive Plans, it is up to each community to determine how to best balance these goals. However, the GMA also does establish requirements that all local comprehensive plans and development regulations are to achieve.

The City’s Comprehensive Plan has been amended on an annual basis as permitted by state law, since its initial adoption in 1995. In addition to these regular amendments, the Growth Management Act (GMA) requires counties and cities to periodically conduct a thorough review of their plans and regulations to bring them in line with any relevant changes in the GMA, and to accommodate updated growth targets. Bonney Lake last completed a “periodic update” in 2004.

1.2 PROJECT OVERVIEW

The GMA directs that the City take legislative action to review and, if needed, revise the Bonney Lake Comprehensive Plan and the Bonney Lake Municipal Code (BLMC) to ensure compliance with any new amendments to the GMA no later than June 30, 2015. This review and update process is intended to ensure that the plan and regulations continue to comply with the GMA.

The Puget Sound Regional Council (PSRC) adopted new multi-county planning policies (MPPs) in 2008 as part of Vision 2040. These policies apply to King, Kitsap, Pierce, and Snohomish counties and the cities within them. These counties amended their county-wide planning policies (CWPPs) to be consistent and implement the MPPs. Jurisdictions in those counties must now ensure that their comprehensive plans are consistent with both the MPPs and CWPPs.

The figure below summarizes the hierarchical process inherent in the period update from the state level down to the regional and county and individual city level.
1.3 ASSUMPTIONS

**Assumption 1.** The City of Bonney Lake Comprehensive Plan is amended annually with consideration given to state, regional, and county-wide policies. Therefore, the foundation of the existing Comprehensive Plan is still relevant and appropriate.

**Assumption 2.** The Comprehensive Plan has grown to 12 elements. While the foundation of the existing Comprehensive Plan is still relevant and appropriate, the existing Comprehensive Plan elements were adopted over time without a consistent format or design so each Chapter will be reformatted and streamlined by removing redundant the policies.

**Assumption 3.** No additional staff or other resources will likely be available for the project. The project will likely be undertaken and completed by existing staff and a project team including representatives from other City Departments as well as public involvement. Consultants will be used to support the update of the transportation plan and may be required to update the economic, water, and sewer plans.

**Assumption 4.** Though the Comprehensive Plan has been in effect since 1995, it is likely that the public, as well as other City Departments, are not familiar with the basic goals, purpose, and content of the Comprehensive Plan and some work will be required to provide educational and background materials on the Growth Management Act, Vision 2040 and the Bonney Lake Comprehensive Plan. This is an opportunity to perform outreach on the role and function of the Comprehensive Plan.

**Assumption 5.** The Draft Environmental Impact Statement (DEIS) and Final Environmental Impact Statement (FEIS) for the current Comprehensive Land Use Plan were issued on July 1, 1994 and November 18, 1994, respectively. The DEIS and FEIS provided extensive analysis of the environmental impacts associated with implementing the 1995 Comprehensive Plan. Therefore given the nature of the likely changes a new EIS is not expected. In order to comply with SEPA, it is likely that an Addendum or Supplemental EIS may have to be issued to modify or clarify items in the original DEIS and FEIS.

**Assumption 6.** The Conditional Certification of the City’s Comprehensive Plan will remain in place until the June of 2015. PSRC’s previous review of the City’s 2006 Comprehensive Plan found that it was consistent with the regional policies of Visions 2020 (Vision 2020 was the predecessor to Vision 2040), but did not conform with one of the key requirements in the transportation planning provisions in the Growth Management Act. Specifically, inconsistent future land use assumptions were used throughout the plan, including the transportation element, which resulted in an internal inconsistency in the plan preventing full certification.

2.0 SCOPE

The GMA does not exempt any portion of a comprehensive plan or development regulation from being subject to review and evaluation as part of the required period update. Annual amendments made to a Comprehensive Plan typically focus on specific sections or changes, but the periodic update is required to assess the plan as a whole. The primary purpose of the review will be to determine whether updates are necessary to address amendments to the GMA.
### Component Last Updated Summary of Primary Update Topics

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<th>Last Updated</th>
<th><strong>Summary of Primary Update Topics</strong></th>
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| **General**                       |              | • Amendments required because of changes to the Growth Management Act.
|                                   |              | • Amendments required to be consistent with Vision 2040, the Multi-County Planning Policies and other regional planning documents.
|                                   |              | • Amendments required to extend the planning horizon to the year 2035.
|                                   |              | • Amendments required to be consistent with the County-Wide Planning Policies.
|                                   |              | • Amendments to reflect City actions since the last update and Council direction from recent or current studies.
|                                   |              | • Strategies to achieve the goals and implement the policies of the comprehensive plan will be added to each element as needed.
|                                   |              | • All elements will be reviewed and updated as needed for basic internal and external consistency.
|                                   |              | • Each chapter will be reformatted so that there is a unifying theme for the entire comprehensive plan and consistent layout for each chapter.
|                                   |              | • Redundant policies will be removed to streamline the comprehensive plan.                                                                                                                                                           |
|                                   |              | • Ensure goals and policies support vision.
|                                   |              | • Move Downtown Sub-Area Plan to separate element.                                                                                                                                                                                  |
| Natural Environment 2004          |              | • Review to ensure policies protect critical areas including wetlands, fish and wildlife habitat protection areas, frequently flooded areas, critical aquifer recharge areas, and geologically hazardous areas.
|                                   |              | • Ensure policies include the best available science (BAS) to protect the functions and values of critical areas, and give “special consideration” to conservation or protection measures necessary to preserve or enhance anadromous fisheries.
|                                   |              | • Remove policies related to shorelines given addition of separate shoreline element.                                                                                                                                                  |
| Land Use Element 2004             |              | • Update capacity analysis, demographics and other statistical information as needed – lasted updated in 2004.
|                                   |              | • Revisions to land use designations as needed.
|                                   |              | • Revisions to the goals and policies as needed.
|                                   |              | • Establish 2035 Growth Targets                                                                                                                                                                                                       |
| Housing Element 2004              |              | • Update analysis, demographics, and other statistical information as needed – lasted updated in 2004.
|                                   |              | • Update goals and policies as needed.                                                                                                                                                                                                |
| Transportation Element 2006       |              | • Complete rewrite
<p>|                                   |              | • Address internal inconsistent Land Use Assumptions as required by the City’s current Conditional Certification from PSRC.                                                                                                          |</p>
<table>
<thead>
<tr>
<th>Element/Element</th>
<th>Year</th>
<th>Tasks</th>
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</table>
| Parks Element         | 2011 | • Update capacity analysis, demographics, valuation of parks, level of service, and other statistical information as needed to reflect the 2035 planning horizon.  
• Update the Rate Study for Park Impact fees as necessary |
| Utilities Element     | 2009 | • Determine if funds will fall short for needed capital facilities.  
• Review Sewer and Water Plans to ensure growth projects are consistent with growth projection in the Land Use Element  
• Update as required to ensure consistency.  
• Update policies and background information |
| Capital Facilities Element | 2010 | • Determine if funds will fall short for needed capital facilities.  
• Update inventory of existing capital facilities owned by public entities (i.e. location, capacities, etc.) and forecast for future facility needs. |
| Economic Development Element | 2005 | • Complete rewrite  
• Rename – Economic Vitality Element |
| Eastown Element       | 2011 | • Update Map Streets  
• Other Updates as needed |
| Midtown Element       | 2011 | • Update as needed |
| Downtown Element      | 2004 | • Move Downtown Sub-Area plan out of the Community Character Element.  
• Review and update as needed – subarea plan was last review and updated in 2004 |
| Shoreline Element     | New  | • New element being added as part of the SMP update, no modifications proposed. |
| Cultural Resources Element | 2011 | • Update as needed |
| Community Health      | New  | • New element being added to comply with the requirement that considers planning approaches increase physical activity as required by RCW 36.70A.070(1) and WAC 365-196-405 (2)(j).  
• Add policies and goals to implement the Health Policies of the Multi-Countywide Planning Policies (Vision 2040) and the Countywide Planning Policies. |
| Development Regulations | New  | • Add regulations for Electrical Vehicle Charging Stations required by RCW 36.70A.695  
• Update Subdivision Code to reflect new preliminary plat expiration timeframes  
• Updated Concurrency Code to extend the timeframe for expending or encumbering impact fees from six years to ten years.  
• Other changes as necessary to comply with update checklist and to implement the comprehensive plan. |
### 3.0 UPDATE STRATEGY

#### 3.1 PHASE 1: SCOPING DOCUMENT AND PUBLIC PARTICIPATION PLAN

**Intent:** To develop a scope of work and public participation plan in collaboration with the Planning Commission and City Council to ensure alignment of policy and public participation goals and priorities between staff, Commissioners, and Councilmembers.

**Outcomes:** Resolution adopting the Scope of Work and Public Participation Plan by the City Council

**Completed:** September 2013.

#### 3.2 PHASE 2: CONSISTENCY REVIEW

**Intent:** The City of Bonney Lake Community Development Department will conduct a preliminary evaluation of the City’s comprehensive plan and development regulations for GMA compliance. This will mainly be accomplished through the use of the Washington State Department of Commerce’s Comprehensive Plan Periodic Update Checklist and the PSRC – Plan Review Manual.


**Completed:** November 2013.

#### 3.3 PHASE 3: VISIONING AND GROWTH STRATEGY UPDATE

**Intent:** Articulate a clear vision for how the City of Bonney Lake will look, function, and perform in the year 2035 with a strategy for accommodating and attracting population and employment growth in accordance with regional allocations.

**Outcomes:** Update community economic profile, Buildable Lands Capacity, Updated Community Character Element, Updated Land Use Designation maps, Updated Land Use Element, and New Economic Vitality Element

**Completed:** April 2014.

#### 3.4 PHASE 4: COMPREHENSIVE PLAN ELEMENT REVIEW AND UPDATE

**Intent:** To develop a more usable, integrated and communicative Plan that fully implements the Vision and Growth Strategy, Growth Management Act, Multi-County Planning Policies, and County-wide Planning Policies.

**Outcomes:** Amended elements consistent with adopted Vision and Growth Strategy, Growth Management Act, Multi-County Planning Policies, and County-wide Planning Policies

**Completed:** December 2014.
### 3.5 PHASE 5: SEPA REVIEW

**Intent:** Conduct SEPA review analyzing environmental consequences that would result from the proposed changes.

**Outcomes:** EIS Addendum or Supplemental EIS

**Completed:** February 2015.

### 3.6 PHASE 6: LOCAL ADOPTION

**Intent:** Adopt an Ordinance approving the 2015 Comprehensive Plan and completing the Period Update.

**Outcomes:** 2015 Comprehensive Plan

**Completed:** June 2015.

### 3.7 PHASE 7: PLAN REVIEW AND CERTIFICATION

**Intent:** The Growth Management Act (GMA) emphasizes intergovernmental coordination and consistency. The PSRC Policy and Plan Review Process is designed to further regional coordination and to satisfy requirements in the GMA to certify countywide planning policies and the transportation-related provisions in local comprehensive plans.

Certification is a requirement for jurisdictions and agencies that intend to apply for PSRC funding.

**Outcomes:** Completed Reporting Tool and Certification of Plan

**Completed:** December 2015.

### 4.0 PUBLIC PARTICIPATION PLAN

The City is required pursuant to RCW 36.70A.140 to develop a, “… public participation program identifying procedures providing for early and continuous public participation in the development and amendment of comprehensive land use plans and development regulations implementing such plans. The procedures shall provide for broad dissemination of proposals and alternatives, opportunity for written comments, public meetings after effective notice, provision for open discussion, communication programs, information services, and consideration of and response to public comments.”

Public participation is also very important and effective tool to balance competing interests and needs that are inherent in land use decision making processes. It is important that information be made available so any interested person can understand the materials and participate. The City will encourage participation in several ways. Opportunities for public involvement will be provided throughout the 2015 Comprehensive Plan Periodic Update to encourage early and continuous public participation. The following steps will be taken to provide information to the public and to encourage citizen involvement:
4.1 PUBLIC MEETINGS

General and formal opportunities for public comment regarding the City of Bonney Lake’s Comprehensive Plan Periodic Update will be provided at public meetings and hearings. Public meetings and hearings will include, but are not limited to:

- **Planning Commission**: The Bonney Lake Planning Commission is the primary means for citizen involvement in the Comprehensive Plan update. The Commission is a seven member citizen advisory body responsible for advising the City Council on all land use matters. The public will be notified of Planning Commission meetings through notices and information on the City’s website. The Commission will review draft policies and text sections of the Comprehensive Plan as they are developed. The draft revisions will be widely circulated prior to public hearings conducted by the Planning Commission. The Commission will review public testimony and make final modifications to proposed revisions before making recommendations to the Council.

- **Bonney Lake Parks Board**: The Parks Board will receive updates on this project. Park Board meetings are regularly scheduled and open to the public with opportunities for the public to speak at each meeting on both agenda items and non-agenda items. The focus will be to brief the Board on any draft documents, update the Board on the status of the project, discuss concerns or recommend modifications to draft documents, and respond to Board questions.

- **Bonney Lake Design Commission**: The Design Commission will receive updates on this project. Design Commission briefings will be more general in nature.

- **Community Development Committee**: The Community Development Committee (CDC) and Economic Focus Group of the CDC will provide guidance on critical issues throughout the update process. CDC meetings are open to the public.

- **City Council Meetings/Hearings**: The City Council will conduct at least one public hearing to gather and consider public input on the Comprehensive Plan Periodic Update completion resolution and any other proposed amendments. The Hearings will be scheduled at a yet to be determined date. Public notice of the hearing will state explicitly that the hearing will be the final opportunity for public comment on what plan provisions and regulations are needed to be revised for GMA compliance.

4.2 WRITTEN COMMENTS

Written comments are welcome throughout the Comprehensive Plan Periodic Update review. Opportunities for formal public comment at key points of the planning process will be provided at public hearings before the Planning Commission and the City Council. All written comments submitted by mail, e-mail, or fax should be sent to:
4.3 PUBLIC PARTICIPATION TOOLS

City of Bonney Lake will use a variety of methods to inform the public about upcoming public meetings, availability of relevant planning documents and reports, and important milestones related to the 2015 Comprehensive Plan Periodic Project including, but not limited to:

- **Website**: City of Bonney Lake will establish a website for the project where interested community members may go to for status updates, reports, meeting notices and agendas, and other project information.

- **Social media**: Use of social media tools including Facebook, Twitter, RSS feeds, Bonney Lake Patch, and similar internet social network tools.

- **Mailing List**: City of Bonney Lake will maintain a list of interested persons and organizations to receive notices of scheduled public meetings. Notice will be provided either by mail or email. Individuals and organizations interested in being on the mailing list should contact Jason Sullivan, Senior Planner by email at sullivanj@ci.bonney-lake.wa.us or by phone at (253) 447-4355.

- **News Releases**: City of Bonney Lake will issue news releases announcing public meetings, hearings, and comment periods to local media including, but not limited to, Bonney Lake Courier-Herald and Bonney Lake Patch.

- **Public Hearings**: Public notice of all public hearings and any decisions regarding the review and update of the comprehensive plan development regulations will be published under “Legals” in the Bonney Lake Courier-Herald classified section. Public notification of all hearings will be provided at least 15 days before the date of the hearing. The notice shall include the date, time, location and purpose of the hearing.

- **Local Information Repositories**: Copies of the public participation plan, comprehensive plan, development regulations, staff reports, decision documents, and other project information will be made available locally for public review at City Hall.

- **Access to Staff**: The City will have staff available to answer questions and provide information regarding the Comprehensive Plan Periodic Update. Staff may also be available to meet with civic groups, as work schedules allow.

- **Open Houses**: In addition to the public hearings, the City plans to hold additional open houses to provide project information and additional opportunities for gathering public comments.
• **Online Surveys**: Implementation of online surveys to gather public opinion on the Comprehensive Plan Periodic Update and the Bonney Lake Municipal Code. The online surveys shall be publicized on the City’s website and social media outlets, as well as the Bonney Lake Courier Herald.

• **Mass Mailing**: The City plans to send out at least one informational mailer to all property owners within the City to inform residents that the update is underway and how to be involved in the update process.

• **Local News Media**: The City will strive to work with local news media (Bonney Lake Courier-Herald) to disseminate information related to the Comprehensive Plan Periodic Update. Examples of potential outreach activities through the local news media may include, but are not limited to: interviews of key staff and elected officials, focus articles, and public forums. The City may consider placing a half-page ad in the Bonney Lake Courier-Herald advertising the process.

• **Community and Neighborhood Groups**: The City of Bonney Lake may send out fliers or informational mailers to known Home Owner Association (HOA) groups throughout the City.

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### 4.4 Stakeholders

A variety of groups and agencies, in addition to the residents, property owners, and business owners of Bonney Lake, may have an interest in the update of Bonney Lake’s Comprehensive Plan. The City will notify these stakeholders of meeting dates, draft materials, and public hearing dates throughout the Comprehensive Plan update process. These stakeholders can be categorized as follows:

• **Adjacent Jurisdictions**: City of Sumner, City of Puyallup, City of Orting, City of Buckley, City of South Prairie, City of Auburn, Pierce County Public Works, and Pierce County Planning and Land Services, Pierce County Parks and Recreation.

• **Regional Organizations**: Puget Sound Regional Council, Pierce County Regional Council, and Tacoma-Pierce County Public Health


• **Tribal Governments**: Chehalis Confederated Tribes, Chinook Indian Nation, Coeur d’Alene Tribe, Confederated Tribes and Bands of the Yakama Nation, Confederated Tribes of the Grande Ronde, Confederated Tribes of Warm Springs, Cowlitz Indian Tribe, Duwamish Tribe, Hoh Indian Tribe, Jamestown S’Klallam Tribe, Kalispel Tribe, Kikiallus Indian Nation,

- **Public Agencies:** Sound Transit, Sumner School District, White River School District, Cascade Water District, Tacoma Public Utilities, Puget Sound Energy, Pierce Transit, Valley Water District, and East Pierce Fire and Rescue.

- **Business Groups and Trade Organizations:** Bonney Lake Chamber of Commerce, Master Builders Association of Pierce County, Tacoma-Pierce County Association of Realtors, and Association of Washington Business.

- **Environmental Organizations and Conservation Groups:** Futurewise, Washington Environmental Council, Sierra Club, Tahoma Audubon Society, Tacoma Chapter – Trout Unlimited, National Wildlife Federation – Fennel Creek Habitat Team, Forterra, and Trust for Public Land.

- **Historic Preservation Groups:** Bonney Lake Historical Society, Washington Trust for Historic Preservation, Oregon-California Trails Association, Heritage League of Pierce County.

- **Housing Groups:** Sea Mar, Tacoma/Pierce County Affordable Housing Consortium, and Washington Low Income Housing Alliance.

- **Non-motorized Transportation Groups:** Coalition for Active Transportation – Pierce County Foothills Rails to Trails Coalition, Feet-First, Cascade Bicycle Club, and Bicycle Alliance of Washington.

In addition to the above list of agencies or organizations, any individual or other group that request to be added to the notification list will be added and sent notices as discussed above.
Memo

Date : September 18, 2013
To : Mayor and City Council
From : Grant Sulham, Planning Commission Chair
Re : Resolution 2320 – Initiating the 2015 Periodic Update

The City of Bonney Lake is required to review and, if needed, update its comprehensive plan and development regulations to ensure compliance with the Washington State Growth Management Act (GMA), Chapter 36.70A RCW, by June 30, 2015 pursuant to RCW 36.70A.130. This periodic review and update of the City’s comprehensive plan and development regulations is necessary to ensure that the City’s comprehensive plan and development regulations reflect current laws, local needs and goals, and new data. The GMA does not exempt any portion of a comprehensive plan or development regulation from being subject to review and evaluation as part of the required period update. Annual amendments made to a Comprehensive Plan typically focus on specific sections or changes, but the periodic update is required to assess the plan as a whole.

In order to commence with this required periodic update, City staff prepared Resolution 2320 to officially initiate the review process. Staff also prepared the 2015 Comprehensive Plan Periodic Update Scope of Work and Public Participation Plan (Scope of Work and PPP) to identify and guide the work that will be completed as part of the update process and establish the public participation plan to ensure early and continuous public participation during the update of the comprehensive plans and development regulations as required by RCW 36.70A.140.

The draft version of the Scope of Work and PPP was initially reviewed by the Planning Commission on August 7, 2013. Following this review, City staff provided notices to 113 agencies or individuals, posted notices at the official posting locations, and provided notices on social media sites (Facebook, Twitter, Bonney Lake Blog, Bonney – Sumner Patch) that the Planning Commission would hold a public hearing on September 18, 2013 to consider and make recommendations on Resolution 2320 to and the Scope of Work and PPP.

At the September 18, 2013 meeting, the Planning Commission held public hearing and voted 6-0-1 to recommend that the City Council adopt Resolution 2320 initiating the periodic update of the City’s Comprehensive Plan and adopting the Scope of Work and PPP for the periodic update process.
## 2013-2014 Mid-Biennial Budget Amendment Schedule

<table>
<thead>
<tr>
<th>Regular Meeting</th>
<th>Workshop</th>
<th>Regular Meeting</th>
<th>Workshop</th>
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<th>Regular Meeting</th>
<th>Workshop</th>
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<tbody>
<tr>
<td>Tuesday Oct. 22nd</td>
<td>Tuesday November 5th</td>
<td>Tuesday November 12th</td>
<td>Tuesday November 19th</td>
<td>Tuesday November 26th</td>
<td>Tuesday December 3rd</td>
<td>Tuesday December 10th</td>
<td>Tues. December 17th</td>
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<tr>
<td>Set Public Hearing for Tuesday November 12th on 2014 Property Tax Levy Rate</td>
<td>Mayor’s Proposed Mid-Biennial Budget Amendment Ordinance and attachments are presented to the City Council at Workshop along with the respective Financial Planning Model</td>
<td>Public hearing on property tax levy. Set public hearing for November 26th on Budget Amendment.</td>
<td>Proposed budget amendment study session</td>
<td>Close hearing of tax levy; Council adopts property tax levy ordinance (Note: last day to get it to the County is 11/30). Public hearing on budget amendment.</td>
<td>Proposed budget amendment study session continued</td>
<td>Close public hearing on budget amendment. City Council adopts Mid-Biennial Budget Amendment ordinance. Council adopts any needed amendments to salary ordinance.</td>
<td>Meeting cancelled unless needed for final year-end business.</td>
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</tbody>
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